# TAKE TOO LITTLE TAKE TOO MUCH

Damned if you do, damned if you don't (and you may be sued!)

L. John Alexander
Cox Taylor Barristers & Solicitors

David T. Osland
Cunningham and Rivard Appraisals Ltd.



### What is the taking power?

The key limiting word is... PURPOSE

- \* The power can only be used for the PURPOSE of the authority's business or undertaking
- \* Does this mean ONLY what is REQUIRED for the PURPOSE?
- \* REQUIRED for the highway?
- \* REQUIRED for an elevated guide-rail?
- \* Is there any power to take more than what is required?
  - \* Fee simple when a statutory right of way will suffice?
  - \* Full take when a partial will suffice?
  - \* Does the purpose include permanent take when the area is only REQUIRED for construction?

### **Statutory Power**

#### A Few Examples

#### TRANSIT

- 6(2) Without limiting subsection (1) and in order to carry out its purpose, the authority
- \* (a) subject to the Expropriation Act, may expropriate land within the meaning of that Act from a person or municipality,

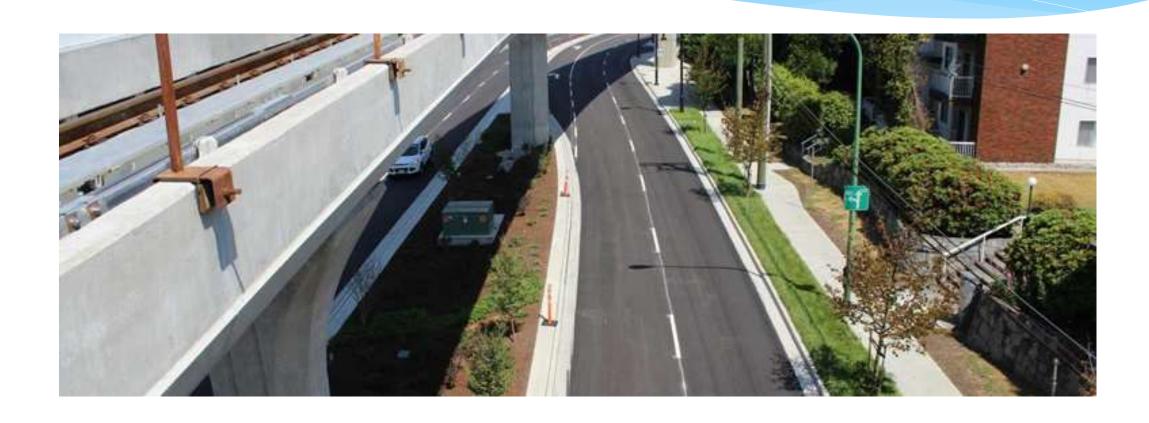
#### **HIGHWAYS**

- \* 10 The minister may expropriate land for any of the purposes in section 8 (2) (a) or (c).
- \* 8(2)(a) acquire, hold, construct, use, operate, upgrade, alter, expand, extend, maintain, repair, rehabilitate or protect any improvement or other work of public utility, including, without limitation, improvements or works referred to in paragraphs (a) to (d) of the definition of "provincial public undertaking" in section 1,
  - \* (c) protect any animal, bird, fish or plant species or habitat, or the environment, from the effects of a provincial public undertaking, or

#### MUNICIPAL

\* 31 (1) For the purpose of exercising or performing its powers, duties and functions, a municipality may expropriate real property or works, or an interest in them, in accordance with the Expropriation Act.

## Could you justify a full taking for this road widening?



## Can the appraiser's economic analysis be considered in determining what is REQUIRED?

#### The economic analysis:

- \* Assume a 1 hectare parcel valued at \$1 million;
- \* Assume the "works" occupy 40% of the area;
- \* Assume in a partial taking \$400,000 in injurious affection;
- \* BUT  $\rightarrow$  the residual parcel after project completion is 60% of the original land area

## Full Take – Partial Take The Comparison

	Full Take	Partial Take
Land Value	\$1,000,000	\$400,000
Injurious Affection	\$O	\$400,000
Acquisition Cost	\$1,000,000	\$800,000
"Value" left to owner	\$O	\$200,000
Residual Value to Authority	\$600,000	\$O
TOTAL COST TO AUTHORITY	\$400,000	\$800,000

## What if the project confers a specific benefit on the property?

After construction the excess land may be worth substantially more. What would be the value of the retail areas outside these transit stations? (After a rezone?)

	Full Take	Partial Take
Land Value	\$1,000,000	\$400,000
Injurious Affection	\$O	\$400,000
Acquisition Cost	\$1,000,000	\$800,000
"Value" left to owner	\$O	\$200,000
Residual Value to Authority	\$1,000,000	\$O
TOTAL COST TO AUTHORITY	"FREE"	\$800,000





## What if an Owner prefers a full take?



### **Partial Taking Case Study**



- \* Road extension through a residential development parcel
- Partial taking, Cut-off portion,
   Significant injurious affection

### Partial Taking Case Study

Parent Property: 1 acre residential site with older single family dwelling

subdividable

**Taking:** 40% of site area creating severance and leaving

inferior site for subdivision

**<u>Highest and Best Use – Before:</u>** For subdivision to 5 lots retaining house on one lot

<u>Highest and Best Use – After:</u> For subdivision to 3 inferior lots (with difficulty)

retaining residence impacted by the taking

Value Before:	
Land Value – 5 raw lots @ \$175,000	\$875,000
Residence - Say	\$150,000
Total <u>Before</u> Value	\$1,025,000

Value After:	
Land Value – 3 raw lots @ \$150,000	\$450,000
Residence - \$150,000 – 2/3 injurious affection	<u>\$50,000</u>
Total <u>After</u> Value	\$500,000



### **Economic Analysis**

Partial Taking		
Before Value	\$1,025,000	
After Value	(\$500,000)	
	\$525,000	
Plus Damages + disturbance (restoring access, etc.)	<u>\$175,000</u>	
Net Total Cost	\$700,000	

Total Taking		
Before Value	\$1,025,000	
Less: Sale of Subdividable Remainder	(\$450,000)	
Less: Sale of Severed Remainder	(\$100,000)	
Net Total Cost	\$475,000	

**THE CONCLUSION:** The total taking makes economic sense for the Expropriating Authority

#### **Other Considerations**

- \* <u>Divesting</u> Expropriation Act, Sec. 21. Is there a requirement to return when "the land is no longer required"?
- \* <u>Inquiry Procedure</u> *Expropriation Act* Sec. 10, 14. Does the additional take allow an owner to argue it is not for a "linear development"?
- \* Benefit Expropriation Act Sec. 33. "increase or decrease in the value of the land resulting from the development or prospect of the development"

## QUESTIONS?